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Comprehensive Plan

***CPAC Meeting #7
Future Land Use, Urban Growth
Boundaries, & STWP***

05/06/21 at 6:00PM

Tonight's Speakers



Laura Richter
Associate
TSW



Todd Chernik
Chair of CPAC &
Board of Zoning Appeals



Bob Buscemi
Community Development
Director
City of Milton

Agenda

- ***Call to Order & Pledge of Allegiance***
- ***Welcome & Introduction of CPAC***
 - ***Roll Call***
- ***Future Land Use in Milton***
 - ***Public Comment & CPAC Discussion***
 - ***Identify Action Item(s)***
- ***Urban Growth Boundaries***
 - ***Public Comment & CPAC Discussion***
 - ***Identify Action Item(s)***
- ***Short Term Work Program (STWP)***
 - ***STWP Activity***
 - ***Public Comment & CPAC Discussion***
 - ***Identify Action Item(s)***
- ***Meeting Recap of Action Item(s)***
- ***Next Steps & Upcoming Key Events***
- ***Adjourn***

Roll Call

CPAC Members

Members:

- Todd Chernik, Chair of BZA, Chair of CPAC
- Sumeet Shah, Chair of PC, Vice Chair of CPAC
- Zach Middlebrooks, PC
- Kurt Nolte, PC
- Fred Edwards, PC
- Marty Lock, PC
- Jan Jacobus, PC
- Ron Gilbert, PC
- Laura Wysong, Chair of DRB
- Martin Littleton, Mayor (at Large)
- Heather Sparkes (District 1/Post 1)
- Brian Maloney (District 1/Post 2)
- Colt Whittall (District 2/Post 1)
- Larry Johnstone (District 2/Post 2)
- Marc Arrington (District 3/Post 1)
- George Yunis (District 3/Post 2)

Ex Officio members:

- Laura Bentley, Councilmember
- Paul Moore, Councilmember

Future Land Use

Rural Placemaking & Smart Growth

Smart Growth Principles

- Mix of land uses
- Take advantage of compact design
- Create a range of housing opportunities and choices
- Create walkable communities
- Foster distinctive, attractive communities with a strong sense of place
- Preserve open space, farmland, natural beauty, and critical environmental areas
- Strengthen and direct development toward existing communities
- Provide a variety of transportation options
- Make development decisions predictable, fair, and cost effective
- Encourage community and stakeholder collaboration in development decisions

Additional considerations in rural communities[^]

- **Support rural landscape**
- **Help existing places thrive**
- **Create new connections**

Very similar to placemaking principles

Placemaking in Milton

What Milton Residents Like + Agritourism

Large lot residential

Greenspace/
Trails &
Parks

Local
businesses &
restaurants

Markets

Farms &
gardens

MILTON'S PLACEMAKING

The Arts &
public art
features

Craft
manufacturing

Wineries &
breweries

Rural &
equestrian
heritage

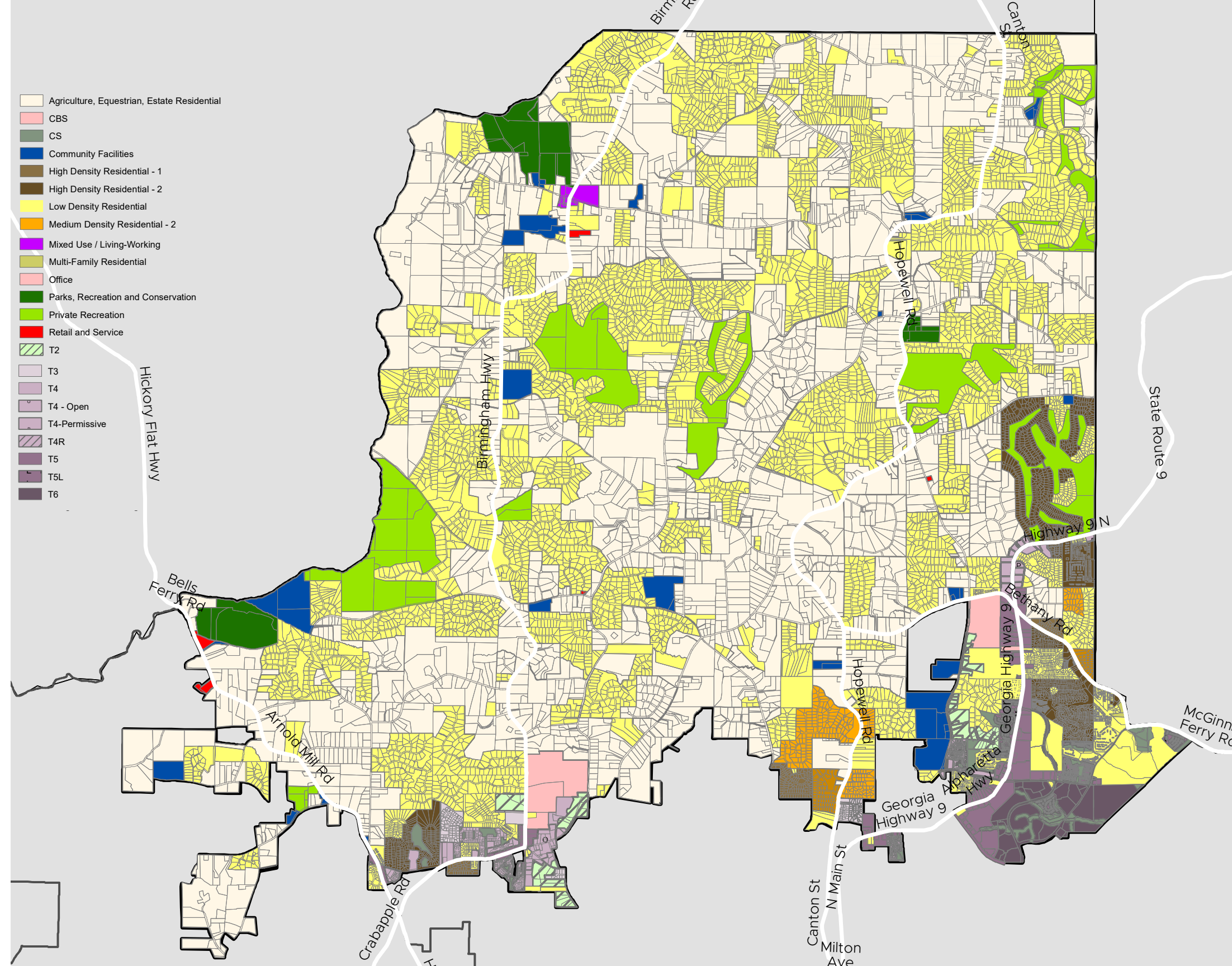
Future Land Use vs Zoning

What is the difference between Future Land Use (FLU) & Zoning?

- Future Land Use reflects the **desired future development pattern and development density in a given area**. FLU planning is critical to intelligent development and/or management of the landscape around us.
- Zoning designations more specifically **define and regulate what kinds of uses** are allowed on specific parcels and outline design and development requirements and guidelines.
- The Future Land Use table allows **for various Zoning designations within a given Future Land Use area**. The appropriate zoning or compatible zoning shall be determined by the vision of that specific area.

Draft Milton Future Land Use

- The vision (future land use) closely follows the existing land use map
- Forms the basis for other programs and zoning decisions
- The future land use map is parcel specific showing allowable land uses that then relates to compatible zoning options.
- There is a compatibility chart that links the zoning options to the land use category which is also a part of this Plan.



Current FZU Designations

Residential:

- Agricultural, Equestrian Estate Residential (AEE), Low Density Residential (LDR), Medium Density Residential (MDR), High Density Residential (HDR)

Commercial & Mixed Use

- Retail and Service (RS), Office (O), Mixed Use/ Live Work (MLW)

Public & Recreational

- Community Facilities (CF), Private Recreation (PR), Parks, Recreation and Conservation (PRC)
- Crabapple, Deerfield and non-residential areas of both Milton Lakes and Bethany are controlled through form based codes. Form based codes use transect zones to govern land use and zoning as a combined mechanism to guide development of an area.

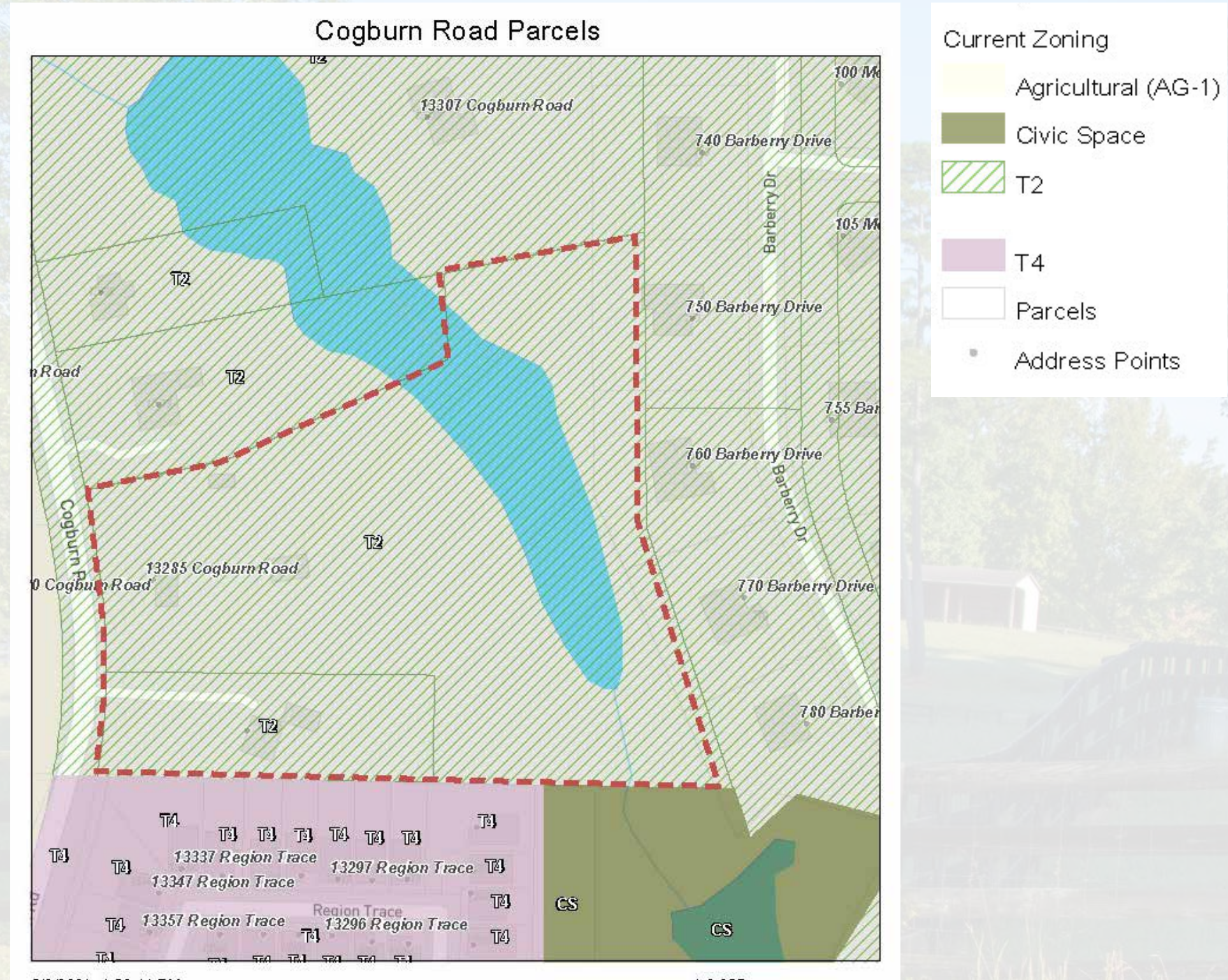
What We've Heard about FZU

The next two slides feature areas of Milton **that our team has heard feedback from the public during** the comprehensive planning process. They are being presented tonight for **discussion with CPAC and the general public.** Please join the conversation!

This activity welcomes **public comment tonight** so please **utilize Zoom and Facebook** to join the conversation.

Question

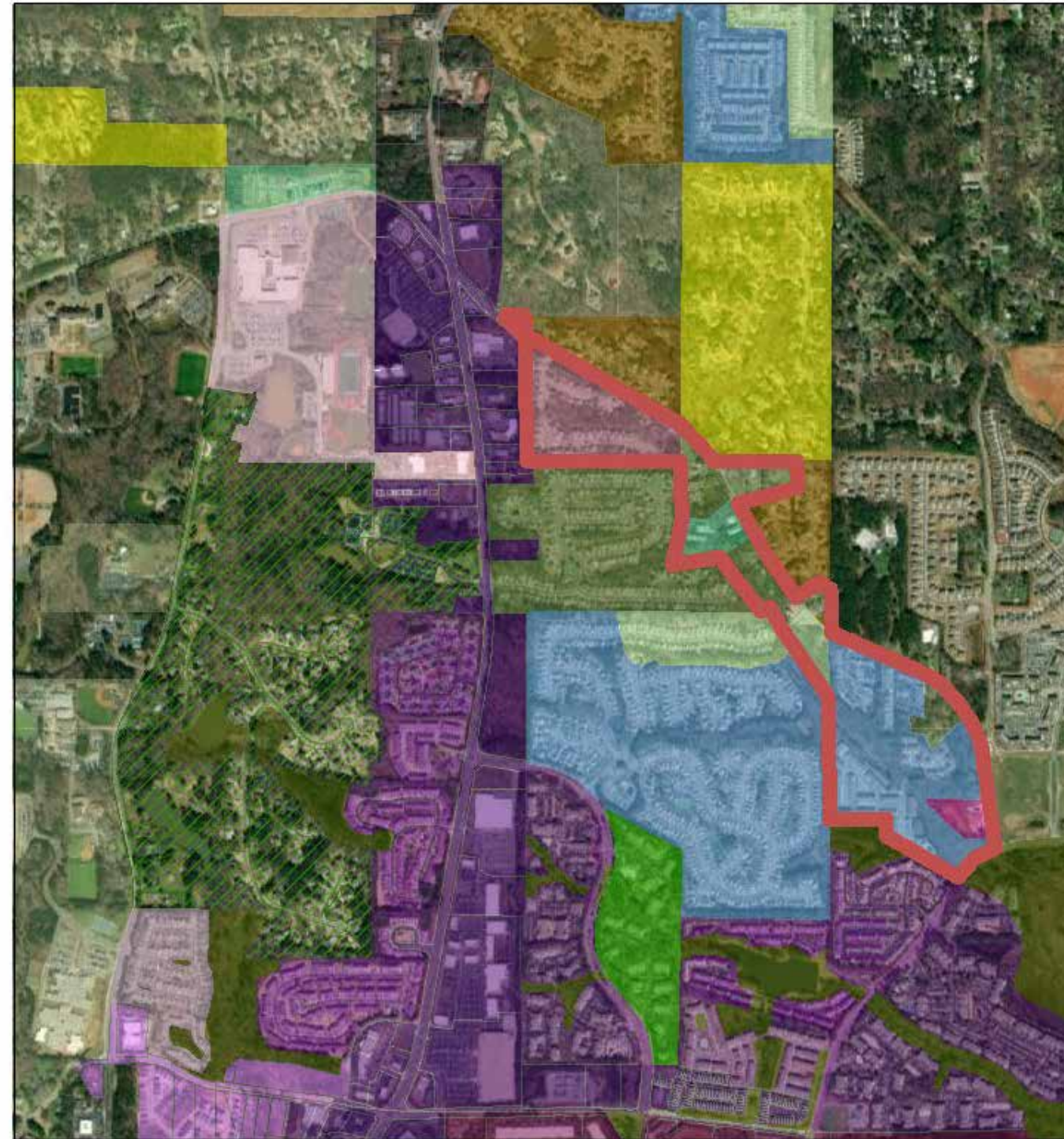
1. Could these parcels along Cogburn Road possibly change Future Land Use and Zoning designations?



Question

1. Should a work plan item be considered for a study of the parcels along Bethany Bend, east of Hwy 9 and the general area relating to zoning and extending the Deerfield Form Based Code?

Bethany Bend - Deerfield FBC Comp Plan Work Program



Current Zoning	
	Agricultural (AG-1)
	Office and Institutional
	Community Business (C-1)
	Community Unit Plan
	Neighborhood Unit Plan
	Single Family Dwelling (R-2)
	Single Family Dwelling (R-2A)
	Single Family Dwelling (R-4A)
	Single Family Dwelling (R-6)
	Single Family Dwelling (R-5A)
	Medium Density Apartment
	Townhouse Residential
	Civic Building Site

Questions & Discussion

1

Are there other portions of the City where **land use could** change in the 2040 plan?

2

How do the survey results & public input we have received throughout the process **drive or influence** the land use conversation? Major themes related to Land Use include the following: agritourism, rural heritage, placemaking and branding throughout the City.

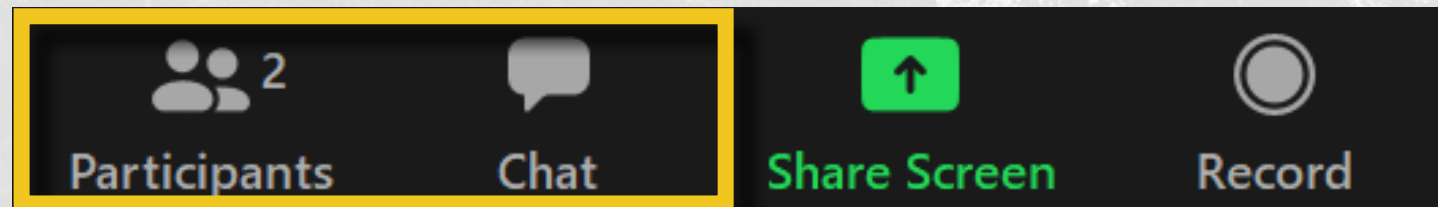
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Public Comment

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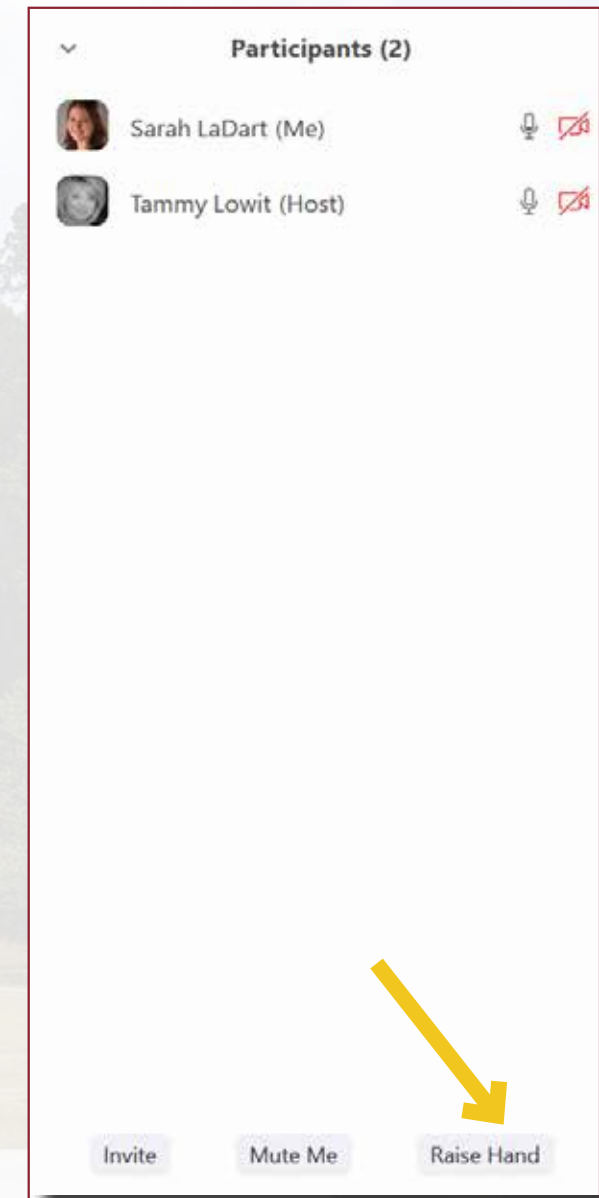


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Action Items Recap

Urban Growth Boundary

Key Findings Toolbox

Land use & Ordinances

1. Zoning that supports rural lifestyles
2. Growth / service boundaries
3. Equestrian committee

Parks, Trails, Greenspace

1. Miles of connected trail networks
2. Greenspaces and parks using existing natural features
3. Signage and wayfinding between places (digitally and in the community)

Commercial Nodes

1. Local businesses with support from the community and City
2. Designated areas for commercial development

Agritourism

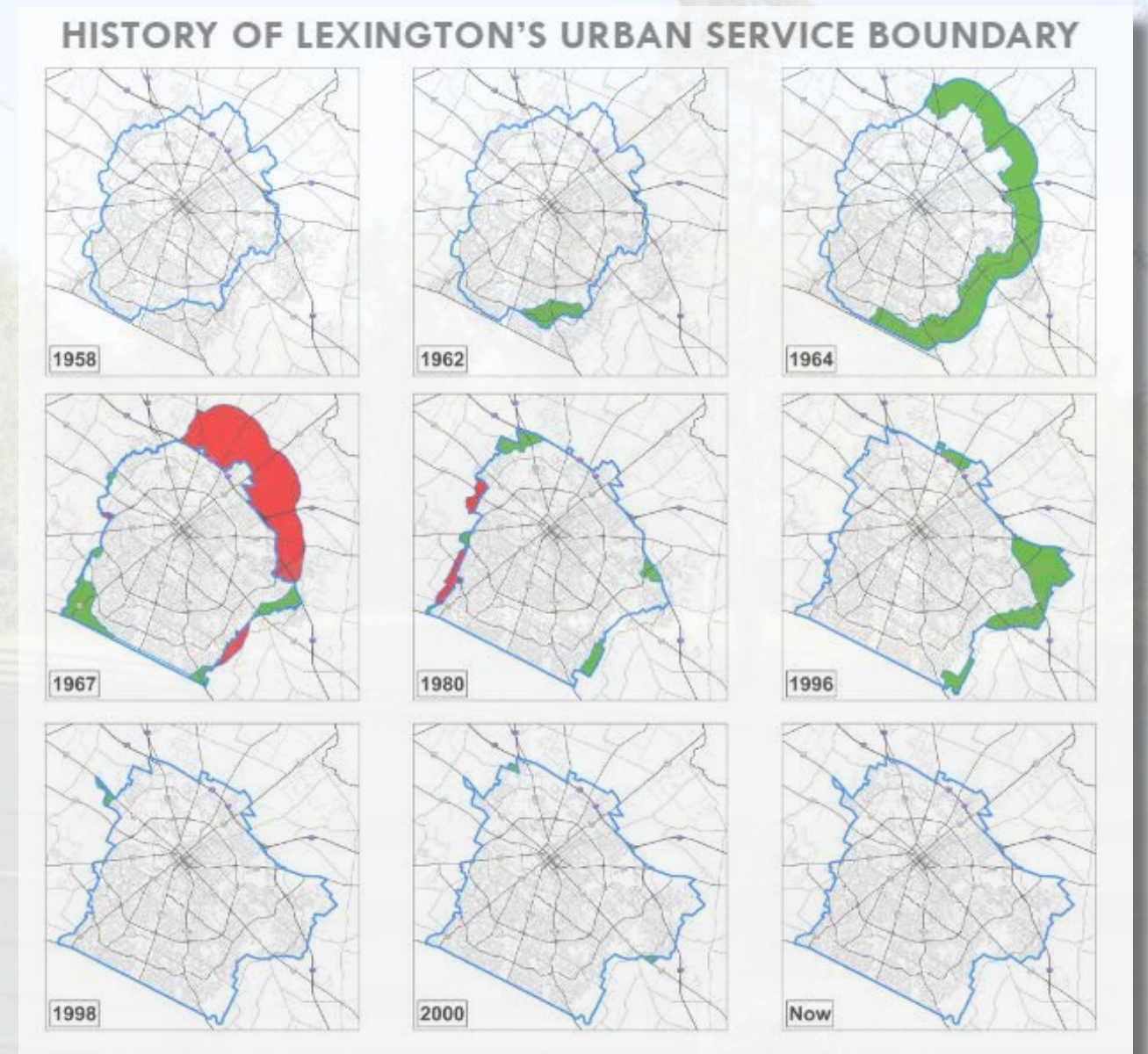
1. Organized agritourism
2. Advertised with parks, trails, etc.
3. Events
4. Visitor's Bureau
5. Branding and marketing

Partnerships & Funding

1. Endowment or conservancy dedicated to specific parks
2. Non-profits
3. Economic Development Commissions
4. Educational institutions
5. Take advantage of grants & tax credits

What is an Urban Growth Boundary?

- An urban growth boundary is a **regional boundary established in an attempt to control development within a community**
- Typically, an **area inside the boundary is designated for higher density development and the area outside the boundary is designated for lower density, rural development**
- In Milton's case, **the establishment of a boundary could prevent higher density development encroaching on the beloved rural, agricultural and equestrian lands**
- Do note that **current property rights would not be changed** with the UGB concept
- Given the conversations throughout this planning process, the preservation of rural character is important to Milton, and **an urban growth boundary study could be considered in the Short Term Work Program for the 2040 plan**



Text summarized from Urban Growth Boundaries in Georgia provided by the Georgia Planning Association & Image from the 2018 Lexington Comprehensive Plan

Potential Pros & Cons for Milton










Pros

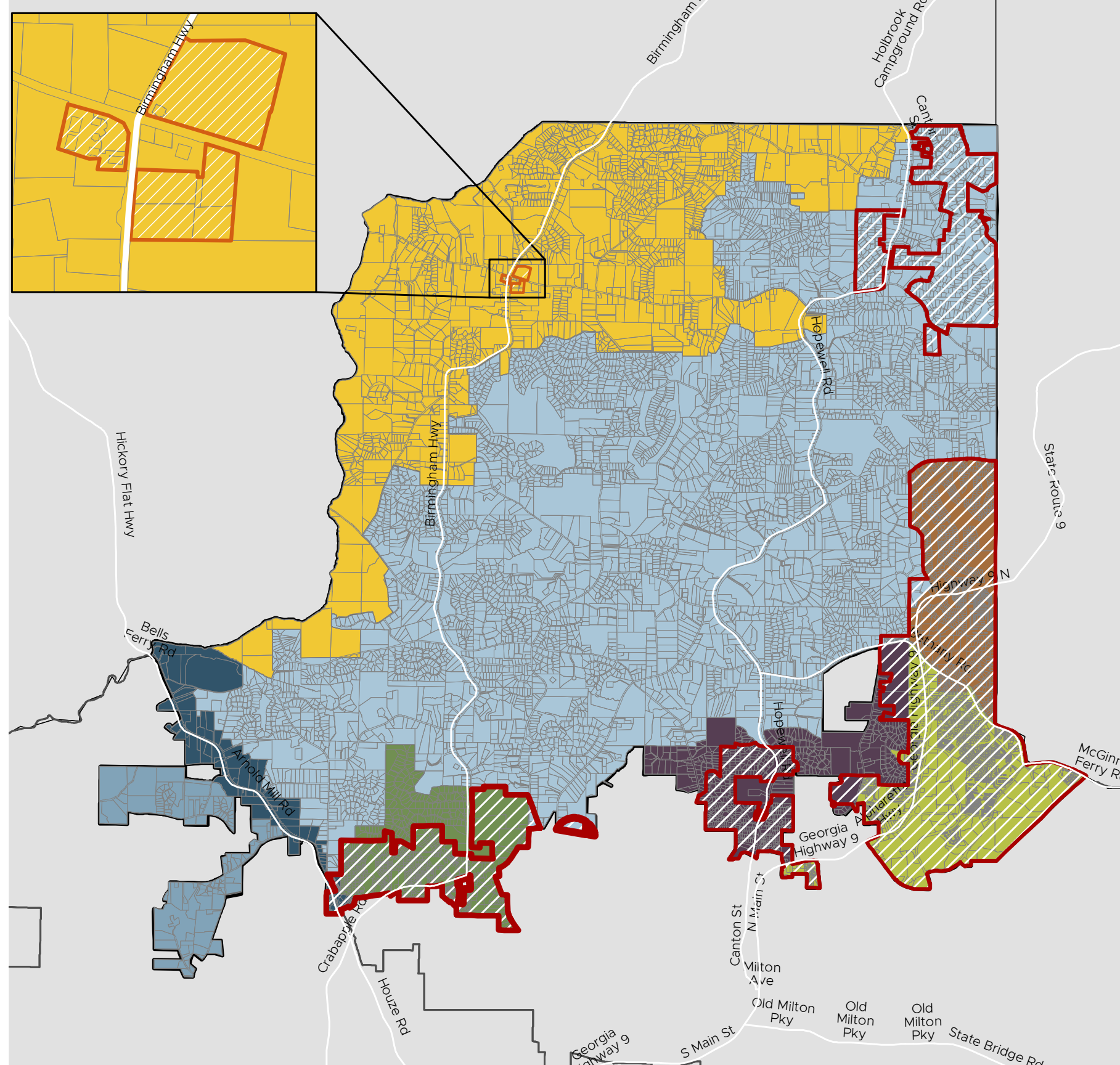
- Can ensure more compact development within the boundary
- May encourage retention and reuse of existing buildings, such as those with historic, or possessing character significance
- May reduce urban sprawl
- Can protect agricultural and rural land from conflicts with more urban uses
- Can ensure housing diversity through careful forecasting and land allocation to meet market demand in the planning period
- Establishes predictability as to where urbanization will occur in advance, directing private investment
- Matches urbanization with new infrastructure and promotes use of existing infrastructure (i.e. sewer)

Cons

- Could result in increases to housing density and land use intensity within the boundary
- May run counter to consumer preference for low-density development
- Increases in land and housing costs may occur if land supply and market changes are not monitored
- Requires strong controls or incentives on use of agricultural or equestrian land outside urban growth boundary that may engender political opposition by equestrian or farming interests
- May prompt political opposition from communities that want little or no growth

Milton Draft UGB Concept

-  Package Plant
-  Existing Sewer
-  Arnold Mill
-  Bethany
-  Birmingham
-  Central Milton
-  Crabapple
-  Deerfield
-  Milton Lakes
-  Sweetapple



Questions & Discussion

1

How can **Urban Growth Boundaries** serve Milton? Key discussion points include:

- Birmingham Crossroads (27.1 acres)
- Arnold Mill targeted commercial nodes(s)
- Currently defined sewer boundaries (additional layer of protection from sewer extension)
- Deerfield
- Crabapple
- Preservation of more rural areas for low-density development, farming, equestrian, and agri-business

2

Do you support a **Short Term Work Program** item to define and implement **Urban Growth Boundaries**?

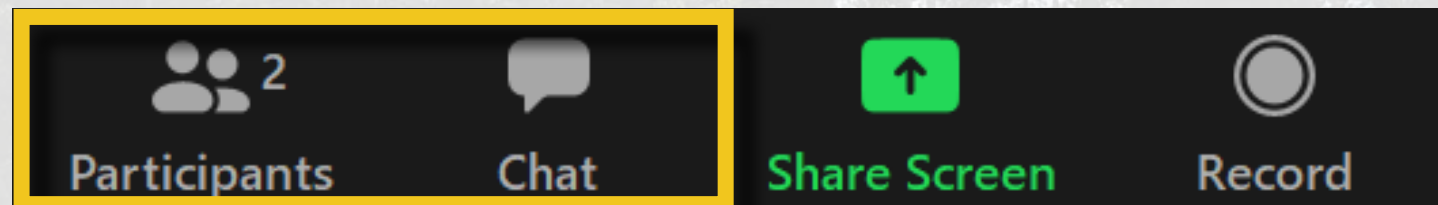
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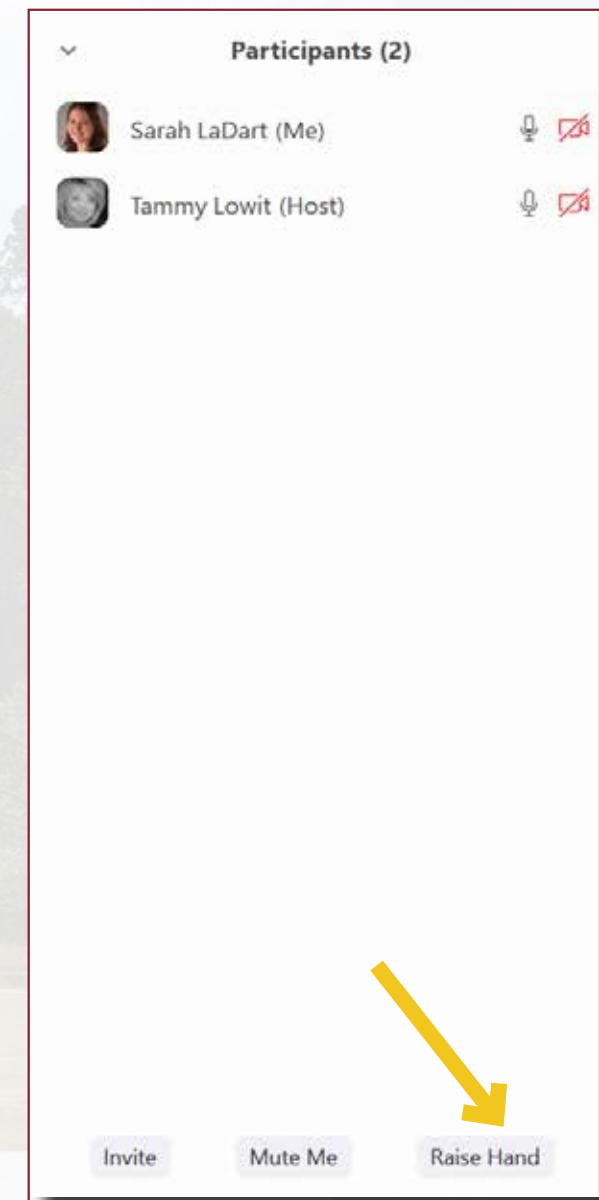


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Action Items Recap

Short Term Work Program

Short Term Work Plan (STWP)

What is a STWP?

- The short term work plan defines **specific tasks or “the What” that the community plans to undertake during the next five year period.**
- **“The What”** addresses the priorities identified from community engagement and CPAC work sessions, over the course of the planning process.
- Items within the short term work plan can include: **activities, initiatives, programs, ordinances, and administrative policies** to be put in place to implement the plan.
- The list we are presenting tonight is a draft **informed by public input and CPAC discussion to date.**
- The public will have more opportunities to discuss the STWP at the **5/13 CPAC and the 5/20 Draft Plan Open House.**

**2016 Report of Accomplishments
Selected Completed Projects**

Category	Project & Description
Economic Development	Explore a Milton CID in the Crabapple Downtown area to carry out infrastructure projects in that boundary zone
Economic Development	Build and maintain an available land database listing of properties in CoStar and Select Georgia database to convert properties from vacant to filled
Economic Development	Launch door-to-door outreach program to formalize the feedback loop within the business community
Community Facilities	Complete the construction of the new City Hall in Crabapple
Community Facilities	Revise and Update the Parks and Recreation Master Plan, including the Trails Master Plan
Community Facilities	Implement greenspace acquisition in accordance with the Greenspace bond, if approved
Community Development	Create a Master Plan for Downtown Milton that incorporates the Municipal Center, Community Center, and Central Community Greenspace
Community Development	Create a formal feedback loop with the equestrian community
Community Development	Continue to support the Equestrian Committee as an important source of feedback on various City initiatives as needed
Community Development	Explore the establishment of a City sponsored TDR Bank

Draft Short Term Work Program: Land Use

ID #	Project & Description	Priority Years (1-3)	Near-Term Years (4-5)	New	No Longer Relevant
LU.1	Create a Small Area Plan for Arnold Mill which reflects the Master Plan and its Character Area Narrative.				
LU.2	Consider applying for LCI funding to update the Arnold Mill Plan, and determine feasibility for LCI designation				
LU.3	Seek funding opportunities to seed-fund a revolving TDR Bank				
LU.4	Pursue larger lot zoning categories (eg. AG5, 10, 20) and associated uses and incentives				
LU.4a	Seek funding for the purchase of development rights (PDR) in conjunction with larger lot zoning				
LU.4b	Consider larger lot zoning incentives to include full or partial exemptions from future Greenspace, Active Park, and Trail System bonds				
LU.4c	Initiate discussions with Fulton County to implement tax relief for larger lot zoned parcels (5, 10, 15 acres in size) in conjunction with larger lot zoning				
LU.4d	Perform due diligence on permitted uses (eg. bed & breakfast), and zoning conditions (eg. accessory structure placement on property), for larger lot zoning categories				
LU.5	Continue to support the Equestrian Committee as an important source of feedback (subject matter expertise) on various City initiatives, as needed				
LU.6	Perform due diligence to define projects and costs for another bond specific to active parks, trails, public venues, and greenspace				
LU.6a	Pursue accelerated funding options to implement Parks Master Plan				
LU.6b	Pursue accelerated funding options to implement Milton Trails Prioritization Plan				
LU.6c	Pursue accelerated funding options to acquire additional greenspace				
LU.7	Develop Plan for new Public Venues, Public Art (eg. outdoor amphitheater, performing arts, Character Area Public Art)				
LU.8	Perform due diligence to Implement Restrictions to Flag Lots				
LU.9	Perform due diligence to update AG-1 zoning to increase minimum lot widths (100' to 150')				
LU.10	Discontinue the adding of incentives to AG-1				
LU.11	Perform due diligence and planning to implement Urban Growth Boundaries				
LU.12	Plan and fund new public venues throughout Milton to include; Outdoor amphitheaters, Pavilions, Pocket parks, Performing Arts				
LU.13	Update ordinances to reflect our Character Area Narratives (eg. fireworks ban in certain character areas)				

Draft Short Term Work Program: Economic Development

ID #	Project & Description	Priority Years (1-3)	Near-Term Years (4-5)	New	No Longer Relevant
ED.1	Seek Certified 'Broadband Ready Community' Designation through DCA				
ED.2	Develop a Marketing Plan for Milton, which reflects our Branding, and to include 'digital visitors information', agri-business promotion, and event marketing				
ED.3	Pursue a greater emphasis on economic development using a diverse toolbox of strategies to include				
ED.3a	Pursue city-wide Milton Development Authority				
ED.3b	Pursue a study on tax incentives that may be a part of the economic development marketing plan				
ED.3c	Collaborate with state organizations for tourism and agri-tourism				
ED.3d	Proactively focus on the Deerfield Character Area, using the RKG study as a road map				
ED.4	Pursue Fortune 500 presence in Deerfield mixed-use development				
ED.5	Proactively pursue Economic Development in future-defined Urban Growth Boundary Areas				
ED.6	Evaluate business license requirements and fees for Milton as compared with adjacent jurisdictions to insure that rates are competitive and will encourage new businesses to locate inside the city				
ED.7	Explore the use of technology to improve information access and administrative processes (i.e. public Wi-Fi, information kiosks and interactive wayfinding)				

Draft Short Term Work Program: Transportation

ID #	Project & Description	Priority Years (1-3)	Near-Term Years (4-5)	New	No Longer Relevant
T.1	Consider innovations to reduce the actual speed of traffic to get drivers to stay within the posted speed limits per the Strategic Plan (Complete the ongoing Road Safety Plan)				
T.2	Encourage all roadways to incorporate design elements to reflect their specific Character Area and implement associated branding through a branding study of the city and character areas				
T.3	Collaborate with the bicycling community to create bike routes, signage, infrastructure, safety education and promotion				
T.3a	Consider creating a campaign around Milton as a “bike friendly” City				
T.3b	Design bicyclist features in Milton that are sensitive to our rural character and appropriate to the Character area				
T.4	Consider “Smart” features to improve transportation infrastructure and safety in Milton				
T.4a	Explore the creation of a streetlight management program to improve monitoring of conditions, proactive measures, and efficient reporting of outages				
T.4b	Consider the use of Smart features to improve pedestrian safety within defined urban areas, around parks and other priority walking areas				
T.4c	Improve traffic safety and operations through the deployment of “Smart” technology to potentially include traffic sensors at intersections with stop lights to minimize idle time for vehicles				
T.5	Promote the creation of a Citizen Trails Committee to advise on the implementation of the Milton Trail Prioritization Plan				

Draft Short Term Work Program: Transportation

ID #	Project & Description	Priority Years (1-3)	Near-Term Years (4-5)	New	No Longer Relevant
T.6	Increase community access and use of Trails by implementing the 2020 Milton Community Trail Prioritization Plan				
T.6a	Implement Tier 1 & Tier 2 projects for Deerfield Area				
T.6b	Implement Tier 1 & Tier 2 projects for Birmingham Park				
T.6c	Implement Tier 1 & Tier 2 projects for the Preserve at Cooper Sandy Park				
T.6d	Implement Tier 1 & Tier 2 projects for the Preserve at Lackey Road Park				
T.6e	Ensure there is adequate infrastructure for access including parking at trail heads				
T.6f	Implement signage for wayfinding and safety at all trails				
T.7	Develop an education and outreach campaign to increase awareness of roadway safety and risks for bicyclists, pedestrians and drivers				
T.8	Evaluate Milton residents' priorities for and satisfaction with the City's transportation infrastructure and network				
T.9	Coordinate with state, regional, and adjacent partners to address transportation needs and create a cohesive transportation network while maintaining the unique character and identity of Milton.				
T.10	Evaluate impact of McGinnis Ferry Interchange on overall City of Milton traffic flow with concentration of peak (commuting times) and off-peak times.				
T.11	Evaluate conditions along Webb Road to implement community amenities such as benches and pet waste pick up stations for pedestrians				

Draft Short Term Work Program: Sustainability

ID #	Project & Description	Priority Years (1-3)	Near-Term Years (4-5)	New	No Longer Relevant
S.1	Identify cost-neutral city investment in renewable energy (solar), and lower emissions vehicles				
S.2	Develop a city-wide solid waste strategy, as well as a city-wide recycling strategy including but not limited to a plan for glass recycling, bulky items, paints/chemicals, and electronics				
S.2a	Perform due diligence to support solid waste strategy - aimed at reducing approved providers and providing competitive services suitable for both urban, suburban and rural residents - survey residents prior to finalizing strategy recommendations				
S.2b	Perform due diligence on funding, cost of operations to support a city-wide recycling strategy, and survey residents prior to finalizing strategy recommendations				
S.3	Improve in ARC Green Communities certification from bronze to silver per the Strategic Plan				
S.4	Consider making green infrastructure a policy Citywide/ Set Green Infrastructure Goals:				
S.4a	Require low impact development features be recorded as permanent easements to protect water quality measures from being demolished				
S.4b	Consider ordinance to provide EV infrastructure at Public places and mixed-use development				
S.4c	Create ordinance to support the creation of green infrastructure				
S.4d	Incorporate green infrastructure policies with AG-1 future development				
S.5	Consider updates to storm water and land protection policy Citywide/ Set Goals:				
S.5a	Review ordinance for adequate local protection of wetlands				
S.5b	Review ordinance for adequate local protection of areas with steep slopes				
S.5c	Adopt DNR Part 5 Criteria 4: Groundwater recharge Areas and Wetlands Protection				
S.5d	Extend the moratorium on subdivision after timber harvesting to 10 years				
S.5e	Promote water harvesting and reuse: Promote the use of rainwater harvesting to meet irrigation needs in new subdivisions, and mixed use developments				

Draft Short Term Work Program: Sustainability

ID #	Project & Description	Priority Years (1-3)	Near-Term Years (4-5)	New	No Longer Relevant
S.6	Update the City's Stormwater Ordinance to reflect the new Georgia Stormwater Management Manual (GSMM) and runoff reduction goals				
S.7	Support the development of green infrastructure maintenance and inspection protocols: Adopt standardized routine maintenance and inspection activities for green infrastructure within the City				
S.8	Green Infrastructure Demonstration Project for Park: Install education signage at site of park green infrastructure projects describing benefits of GI project				
S.9	Explore available options for a Stormwater Utility Fee				
S.10	Apply State requirements set forth by the Georgia Stormwater Management Manual by having 100% site runoff reduction captured and treated by landscaped Green Infrastructure best management practices, such as bioretention and bioswale				
S.11	Proactively engage with Chadwick Landfill Operator, EPD and DNR to address community concerns with on-going operations and develop City action plan for eventual landfill closure and possible community use, thereafter. Include an immediate investigation of allegations of unlawful use/dumping of prohibited debris/trash.				

Draft Short Term Work Program: Placemaking & Branding

ID #	Project & Description	Priority Years (1-3)	Near-Term Years (4-5)	New	No Longer Relevant
PB.1	Conduct a Branding study for Milton, to include character area-specific recommendations				
PB.2	Implement Way-finding, Gateways, and 'District' signage, reflective of our Milton's Brand to be incorporated within the overall branding strategy				
PB.3	Consider updating sign regulations in each of the Form Based Code areas and Birmingham Crossroads to enhance the specific character of each area				
PB.4	Identify opportunities to partner with Alpharetta Equestrian Event Operations through the promotion of Birmingham Park equestrian trails				
PB.5	Incorporate Public Art throughout Milton, appropriate to Branding & Character Areas;				
PB.5a	Public venue locations				
PB.5b	Roundabouts				
PB.5c	Greenspace - Trails				
PB.5d	Active Parks & Recreation Facilities				
Pb.5e	Mixed-use developments				
PB.6	Finalize Park names and create ad campaign to establish citywide awareness of new names				
PB.7	Create a park sign program for both existing and new parks that address wayfinding and safety				
PB.8	Consider establishing a Milton Heritage & History Museum				

SWTP Live Activity

1

TSW has labeled each project with a **letter and a number** and provided them on post-its. We have boards labeled for each project category.

2

TSW will go through each work program item individually and ask **what is a priority project (to be worked on in years 1-3) what is near-term project (to be worked on in years 4-5), what are potential new projects not listed, and what is no longer relevant?**

3

This activity is also open to **public comment tonight** so please **utilize Zoom and Facebook** to join the conversation as we facilitate the activity.

4

TSW will compile the results to update the **STWP for the 5/13 CPAC and the 5/20 Public Draft Plan Open House** when we will continue the conversation.

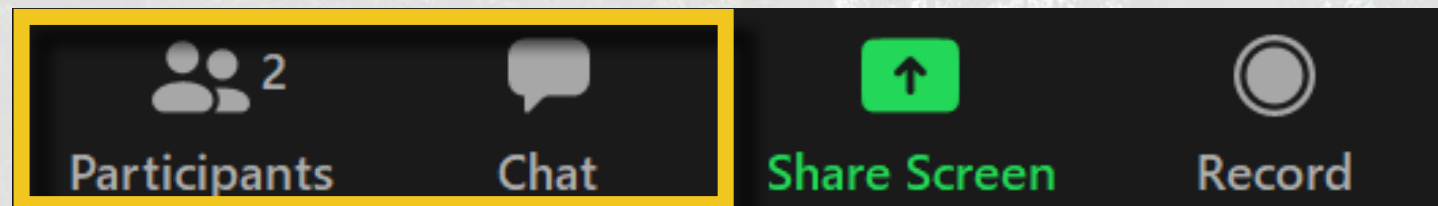
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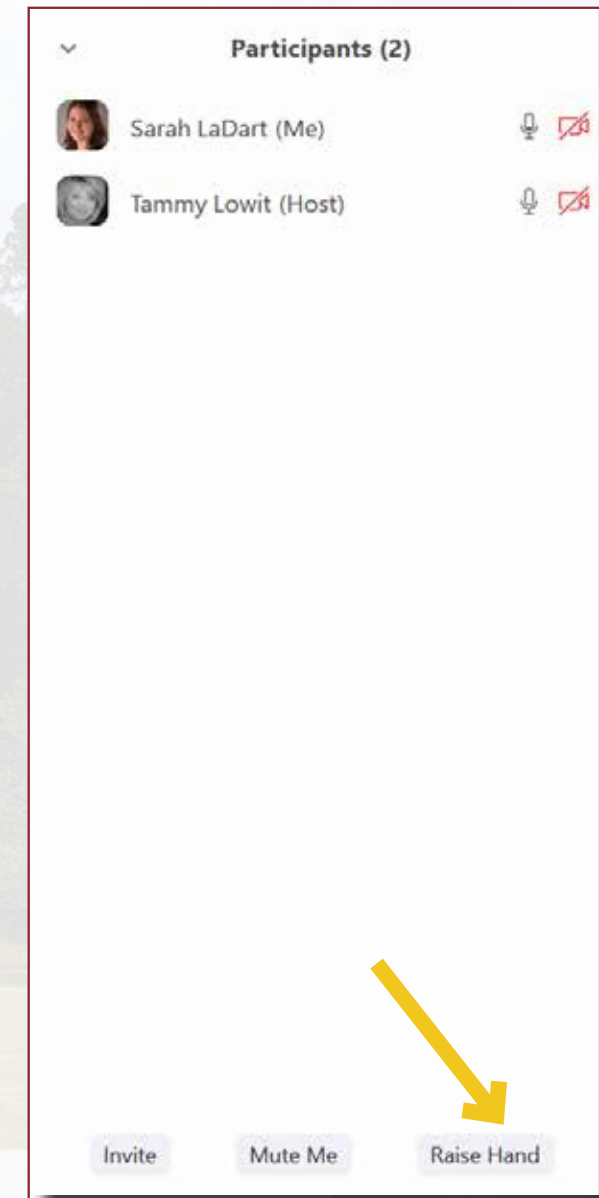


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Action Items Recap

Upcoming Events

CPAC Meeting #8

Date & Time:

May 13, 6:00 PM

City Council Chambers, Zoom & FB Live

<https://zoom.us/j/93532427572>

Pre-Reads

2040 Plan Document Draft

Draft Agenda:

- Call to Order & Pledge of Allegiance
- Welcome & Introduction of CPAC
 - Roll Call
 - Guidelines for Participation
- Review of Character Areas
 - Public Comment & CPAC Discussion
 - Identify Action Item(s)
- Review of Short Term Work Program Results from 05/06
 - Review of STWP Items
 - Public Comment & CPAC Discussion
 - Identify Action Item(s)
- Identify Action Item(s) Review of 2040 Working Draft Document
 - Public Comment & CPAC Discussion
 - Identify Action Item(s)
- Meeting Recap of Action Items
- Next Steps & Upcoming Key Events
- Adjourn

Engagement Opportunities

Engagement Forum Workshop #2:

April 29 - May 12, *online event only*

www.cityofmiltonga.us/engagement

Sustainability, Transportation, & Smart
Cities Surveys and activities

Draft Plan Open House:

May 20, 2021, 5:30 - 8:00 PM

City Hall Plaza & Community Place

Online option will be available

**Review the STWP & recommendations
with the team! Publish a draft version
of the 2040 Plan online**

Thank you!

